BEFORE THE MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of Against:	the Accusation)		
MICHAEL ALAN SWEENEY, M.D.)	File No.	12-2007-181519
Physician's and Surgeon's Certificate No. G 61169)		
I	Respondent)))		

DECISION

The attached **Stipulated Settlement and Disciplinary Order** is hereby adopted as the Decision and Order of the Medical Board of California, Department of Consumer Affairs, State of California.

This Decision shall become effective at 5:00 p.m. on August 28, 2009.

IT IS SO ORDERED July 30, 2009.

MEDICAL BOARD OF CALIFORNIA

Зу:

Hedy Chang Chair, Panel B

1	EDMUND G. BROWN JR., Attorney General						
2	of the State of California JOSE R. GUERRERO						
3	Supervising Deputy Attorney General BRENDA P. REYES, State Bar No. 129718						
4	Deputy Attorney General Office of the Attorney General						
5	455 Golden Gate Avenue, Suite 11000 San Francisco, CA 94102-7004						
6	Telephone: (415) 703-5541 Facsimile: (415) 703-5480						
7	E-mail: Brenda.Reyes@doj.ca.gov						
8	Attorneys for Complainant						
9	BEFORE THE MEDICAL BOARD OF CALIFORNIA						
10	DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA						
11							
12	In the Matter of the Accusation Against:	Case No. 12-2007-181519					
13	MICHAEL ALAN SWEENEY, M.D.	OAH No. 2009030160					
14	401 Bicentennial Way Santa Rosa, California 95403	STIPULATED SETTLEMENT					
15	Physician's and Surgeon's Certificate No. G 61169	AND DISCIPLINARY ORDER					
16	Respondent.						
17	Respondent.						
18	·						
19	In the interest of a prompt and speedy settlement of this matter, consistent with the						
20	public interest and the responsibility of the Medical Board of California, Department of						
21	Consumer Affairs ("Medical Board" or "Board"), the parties agree to the following Stipulated						
22	Settlement and Disciplinary Order which will be submitted to the Board for its approval and						
23	adoption as the final disposition of the Accusation.						
24	<u>PARTIES</u>						
25	Complainant Barbara Johnston is the Executive Director of the Medical						
26	Board. She brought this action solely in her official	capacity and is represented in this matter by					
27	Edmund G. Brown Jr., Attorney General of the State	e of California, by Brenda P. Reyes, Deputy					
28	Attorney General.						

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Respondent Michael Alan Sweeney, M.D. ("respondent") is represented in this proceeding by John Fleer, Esq., whose address is 1850 Mt. Diablo Blvd., Suite 120, Walnut On August 24, 1987, the Board issued Physician's and Surgeon's Certificate No. G 61169 to respondent Michael Alan Sweeney, M.D. Unless renewed, the The Board filed an Accusation in Case No. 12-2007-181519 on February 20, 2008, and this Accusation is currently pending against respondent. The Accusation, together with all other statutorily required documents, was duly served on respondent in accordance with the California Administrative Procedure Act and respondent timely filed a Notice of Defense contesting the Accusation. A copy of the Accusation is attached as Exhibit A ADVISEMENT AND WAIVERS Respondent has carefully read and discussed with his counsel the nature of the charges and allegations in the Accusation and the effects of this Stipulated Settlement and Respondent is fully aware of his legal rights in this matter, including the right to a hearing on the charges and allegations in the Accusation, the right to be represented by counsel at his own expense, the right to confront and cross-examine the witnesses against him, the right to present evidence and to testify on his own behalf, the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents, the right to reconsideration and court review of an adverse decision, and all other rights accorded by the California Administrative Procedure Act and other applicable laws. 7. Respondent voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

CULPABILITY

- 8. This Stipulation is the result of a compromise between the Board and respondent. For purposes of settlement of the action and to avoid a costly administrative hearing, respondent acknowledges that at an administrative hearing, complainant could establish a prima facie case with respect to the charges and allegations contained in Accusation No. 12-2007-181519 and that he has thereby subjected his license to disciplinary action.
- 9. Respondent stipulates that the Board has jurisdiction to impose a public reprimand upon his certificate to practice medicine pursuant to section 2227 of the Business and Professions Code. Respondent agrees to be bound by the Board's imposition of discipline as set forth in the disciplinary order below.

RESERVATION

10. The admissions made by respondent here are only for the purposes of this proceeding, or any other proceedings in which the Medical Board of California or other professional licensing agency is involved, and shall not be admissible in any other criminal or civil proceeding.

CONTINGENCY

- 11. This Stipulation shall be subject to the approval of the Board. Respondent understands and agrees that the Board's staff and counsel for complainant may communicate directly with the Board regarding this Stipulation, without notice to or participation by respondent or his counsel. If the Board fails to adopt this Stipulation as its order, the stipulated settlement, except for this paragraph, shall be of no force or effect. The stipulated settlement shall be inadmissible in any legal action between the parties and the Board shall not be disqualified from further action by having considered this matter.
- The parties agree that facsimile copies of this Stipulation, including 12. facsimile signatures on it, shall have the same force and effect as the original.
- 13. In consideration of the foregoing admissions and stipulations, the parties agree that the Board may, without further notice or formal proceeding, issue and enter the following disciplinary order:

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DISCIPLINARY ORDER

A. PUBLIC REPRIMAND

IT IS HEREBY ORDERED that respondent Michael Alan Sweeney, M.D., Physician and Surgeon's Certificate No. G 61169, shall be and hereby is publicly reprimanded pursuant to California Business and Professions Code section 2227, subdivision (a)(4). This public reprimand, which is issued in connection with respondent's treatment of patient J.L. as set forth in Accusation No. 12-2007-181519, is as follows:

You failed to follow up and to consider possible cardiac etiologies and to do further cardiac work up when treating patient J.L.'s complaints of chest pain on December 30, 2004, and January 3 and 6, 2005, following which the patient suffered an acute myocardial infarction on January 11, 2005, as is more fully described in Accusation No. 12-2007-181519.

B. <u>CLINICAL TRAINING PROGRAM</u>

Within 60 calendar days of the effective date of this Decision, respondent shall enroll in a clinical training or educational program equivalent to the Physician Assessment and Clinical Education Program (PACE) offered at the University of California - San Diego School of Medicine ("Program").

The Program shall consist of a Comprehensive Assessment program comprised of a two-day assessment of respondent's physical and mental health; basic clinical and communication skills common to all clinicians; and medical knowledge, skill and judgment pertaining to respondent's specialty or sub-specialty, and at minimum, a 40 hour program of clinical education in the area of practice in which respondent was alleged to be deficient and which takes into account data obtained from the assessment, Decision, Accusation, and any other information that the Board or its designee deems relevant. Respondent shall pay all expenses associated with the clinical training program.

Based on respondent's performance and test results in the assessment and clinical education, the Program will advise the Board or its designee of its recommendation(s) for the scope and length of any additional educational or clinical training, treatment for any medical condition, treatment for any psychological condition, or anything else affecting respondent's practice of medicine. Respondent shall comply with Program recommendations.

At the completion of any additional educational or clinical training, respondent shall submit to and pass an examination. The Program's determination whether or not respondent passed the examination or successfully completed the Program shall be binding.

Respondent shall complete the Program not later than six months after respondent's initial enrollment unless the Board or its designee agrees in writing to a later time for completion.

Failure to participate in and complete successfully all phases of the Clinical

Training Program outlined above shall constitute unprofessional conduct and grounds for further disciplinary action.

ACCEPTANCE

I have carefully read the above Stipulated Settlement and Disciplinary Order and, having the benefit of counsel, enter into it freely, voluntarily, intelligently, and with full knowledge of its force and effect on my Physician and Surgeon's Certificate No. G 61169. I fully understand that, after signing this Stipulation, I may not withdraw from it, that it will be submitted to the Medical Board for its consideration, and that the Board shall have a reasonable period of time to consider and act on the Stipulation after receiving it. By entering into this Stipulation, I fully understand that, upon formal acceptance by the Board, I will be publicly reprimanded by the Board and will be required to comply with all of the terms and conditions of the Disciplinary Order set forth above. I also fully understand that any failure to comply with the terms and conditions of the Disciplinary Order set forth above shall constitute unprofessional conduct and will subject my Physician and Surgeon's Certificate No. G 61169 to further disciplinary action.

1	DATED: March, 7, 2009	1		
2		Man		
3	•	MICHAEL ALAN SWEENEY, M.D. Respondent		
4	I have read and fully discusse	ed with respondent, Michael Alan Sweeney, M.D.,		
5	the terms and conditions and other matters of	contained in the above Stipulated Settlement and		
6	Disciplinary Order. I approve its form and o	content.		
7	DATED: May 11, 2009.			
8	·			
9		WHN L. FLEER, Esq.		
10		Attorney for Respondent		
11				
12		ORSEMENT		
13	The foregoing Stipulated Settlement and Disciplinary Order is hereby respectfull			
14	, and the second	Board of California, Department of Consumer		
15	Affairs.			
16	Ma 19 2009			
17	DATED: May 19,7009.			
18		EDMUND G. BROWN JR., Attorney General of the State of California		
19 20		JOSE R. GUERRERO Supervising Deputy Attorney General		
21		BANASA P ROMED		
22		BRENDA P. REYES Deputy Attorney General		
23		Attorneys for Complainant		
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Exhibit A:

Accusation Case No. 12-2007-181519

FILED © RIGINA MEDICAL BOARD OF CALIFORNIA SACRAMENTO Febr. 20, 1 EDMUND G. BROWN JR., Attorney General of the State of California **ANALYST** JOSE R. GUERRERO Supervising Deputy Attorney General VIVIEN H. HARA, State Bar No. 84589 3 Deputy Attorney General 4 455 Golden Gate Avenue, Suite 11000 San Francisco, CA 94102-7004 5 Telephone: (415) 703-5513 Facsimile: (415) 703-5480 6 Attorneys for Complainant 7 8 BEFORE THE MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA 10 In the Matter of the Accusation Against: 11 Case No. 12 2007 181519 12 MICHAEL ALAN SWEENEY, M.D. 401 Bicentennial Way ACCUSATION Santa Rosa, CA 95403 13 14 Physician and Surgeon's Certificate No. G 61169 15 Respondent. . 16 17 Complainant alleges: 18 **PARTIES** 19 1. Barbara Johnston (Complainant) brings this Accusation solely in her 20 official capacity as the Executive Director of the Medical Board of California. 21 2. On or about August 24, 1987, the Medical Board of California issued 22 Physician's and Surgeon's Certificate Number G 61169 to Michael Alan Sweeney, M.D. 23 ("respondent"). The Physician and Surgeon's Certificate was in full force and effect at all times 24 relevant to the charges brought herein and will expire on February 28, 2009, unless renewed. 25 // 26 27 28

JURISDICTION

- 3. This Accusation is brought before the Medical Board of California¹ under the authority of the following laws. All section references are to the Business and Professions Code unless otherwise indicated.
- 4. Section 2004 of the Code provides, pertinent part, that the Medical Board shall have responsibility for:
 - "(a) The enforcement of the disciplinary and criminal provisions of the Medical Practice Act.
 - "(b) The administration and hearing of disciplinary actions.
 - "(c) Carrying out disciplinary actions appropriate to findings made by a panel or an administrative law judge.
 - "(d) Suspending, revoking, or otherwise limiting certificates after the conclusion of disciplinary actions.
 - "(e) Reviewing the quality of medical practice carried out by physician and surgeon certificate holders under the jurisdiction of the board "
- 5. Section 2227 of the Code provides that a licensee who is found guilty under the Medical Practice Act may have his or her license revoked, suspended for a period not to exceed one year, placed on probation and required to pay the costs of probation monitoring, or subjected to such other action in relation to discipline as the board deems proper.
 - 6. Section 2234 of the Code provides:

"The Division of Medical Quality shall take action against any licensee who is charged with unprofessional conduct. In addition to other provisions of this article, unprofessional conduct includes, but is not limited to, the following:

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^{1.} The term "board" means the Medical Board of California. "Division of Medical Quality" is also deemed to refer to the board. (Bus. & Prof. Code §2002)

- "(a) Violating or attempting to violate, directly or indirectly, assisting in or abetting the violation of, or conspiring to violate any provision of this chapter [Chapter 5, the Medical Practice Act].
 - "(b) Gross negligence.
- "(c) Repeated negligent acts. To be repeated, there must be two or more negligent acts or omissions. An initial negligent act or omission followed by a separate and distinct departure from the applicable standard of care shall constitute repeated negligent acts.
- "(1) An initial negligent diagnosis followed by an act or omission medically appropriate for that negligent diagnosis of the patient shall constitute a single negligent act.
- "(2) When the standard of care requires a change in the diagnosis, act, or omission that constitutes the negligent act described in paragraph (1), including, but not limited to, a reevaluation of the diagnosis or a change in treatment, and the licensee's conduct departs from the applicable standard of care, each departure constitutes a separate and distinct breach of the standard of care.
 - "(d) Incompetence.
- "(e) The commission of any act involving dishonesty or corruption which is substantially related to the qualifications, functions, or duties of a physician and surgeon.
- "(f) Any action or conduct which would have warranted the denial of a certificate."

CAUSES FOR DISCIPLINE

(Patient J.L.)²

(Gross Negligence/Repeated Negligent Acts/Incompetence)

- 7. Respondent is subject to disciplinary action under Section 2234(b) and/or (c) and/or (d), in that he was grossly negligent and/or repeatedly negligent and/or incompetent in
 - 2. Patient's names are abbreviated to protect privacy.

3. Prilosec is a trade name for omeprazole, which inhibits gastric acid secretion. It is used in the treatment of duodenal ulcer and is a dangerous drug under Bus. & Prof. Code §4022.

4. Lovastatin is a cholesterol-lowering agent. It is a dangerous drug under Bus. & Prof. Code §4022.

- A. At all times relevant to the charges herein, respondent was practicing as a family practitioner in the Department of Family Medicine, Kaiser Permanente Medical Center, in Santa Rosa, California.
- B. At all relevant times, Patient J.L. was a 57 year old female with a history significant for breast cancer.
- C. On December 20, 2004, the patient was seen by Dr. McLean for complaints of chest pains since Thanksgiving. J.L. was diagnosed with chest pain, gastroesophageal reflex disease (GERD), and hypercholesterolemia (untreated). Dr. McLean ordered an EKG, which showed normal sinus rhythm with lateral st-t wave abnormalities, but no acute changes. J.L. was prescribed Prilosec³, 20 mg., 1ovastatin⁴, 20 mg., and a baby aspirin each day after a few days, if tolerated. A cardiac stress test was ordered for January 21, 2005, and the patient was instructed to go to the emergency room (ER) if shortness of breath developed. She was given an appointment with respondent, her primary care physician, a week later.
- D. On December 30, 2004, J.L. was seen by respondent. She complained of worsening symptoms, including the burning sensation after eating now feeling sharp, like swallowing glass, loss of sleep, an inability to lie flat, and pain radiating down her right arm. Her laboratory test results from a Complete Blood Count (CBC) conducted on December 20, 2004 indicated elevated blood sugar as well as elevated cholesterol. Respondent diagnosed GERD and increased J.L.'s Prilosec to 40 mg, continued her on lovastatin, and confirmed the cardiac stress test appointment for January 21, 2005.
- E. J.L. returned to respondent on January 3, 2005, scared and complaining of massive chest pain. Respondent noted that J.L.'s chest was tender on palpation. Respondent

diagnosed chest wall pain with GERD. He lowered the dosage of Prilosec to 20 mg. and recommended Gaviscon⁵, *prn*, since the patient said it was helping her more than the Prilosec. He prescribed Darvocet⁶ for the pain and Flexeril⁷, a muscle relaxant, and additionally, he injected J.L. with Toradol⁸ for the pain. He did no further cardiac work up.

- F. J.L. returned to see respondent on January 6, 2005 and indicated that she was in less pain and that the Flexeril, was helping. Her physical examination once again revealed that her chest wall was tender. Respondent prescribed morphine sulfate⁹ and Relafen¹⁰ 75 mg. for the pain and continued the Prilosec, Darvocet, and Flexeril. He did no further cardiac work up.
- G. On January 11, 2005, J.L. presented to the emergency room at Kaiser Santa Rosa with sharp substernal chest pain with pressure, with pain radiating down her right arm. An EKG revealed widespread ischemia and she was diagnosed with an acute myocardial infarction (MI). J.L. was emergently transported from Kaiser Santa Rosa to Santa Rosa Memorial Hospital for emergency catheterization. It was found on catheterization that she had left main proximal right coronary artery stenoses and depressed ventricular function. A three

^{5.} Gaviscon is an over-the-counter antacid.

^{6.} Darvocet is a trade name for propoxyphene napsylate and acetaminophen tablets. It is indicated for the relief of mild to moderate pain. It is a Schedule IV controlled substance under Health & Safety Code §11057.

^{7.} Flexeril is a trade name for cyclobenzaprine hydrochloride and is indicated for the relief of muscle spasm associated with acute painful musculoskeletal conditions. It is a dangerous drug under Bus. & Prof. Code §4022.

^{8.} Toradol is a trade name for ketorolac tromethamine injection. It is indicated for the short-term management of moderately severe acute pain that requires analgesia at the opioid level. It is a potent non-steroidal anti-inflammatory drug (NSAID) that is contraindicated for ulcer patients. It is a dangerous drug under Bus. & Prof. Code §4022.

^{9.} Morphine sulfate is an opioid analgesic indicated for the relief of moderate to severe pain. It is a Schedule II controlled substance under Health & Safety Code §11055.

^{10.} Relafen is a trade name for nabumetone, a non-steroidal anti-inflammatory drug (NSAID) that is indicated for the treatment of pain an inflammation associated with arthritis. It is a dangerous drug under Bus. & Prof. Code §4022.

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vessel coronary artery bypass graft procedure was performed in the setting of acute coronary syndrome with a depressed left ventricular ejection fraction (LVEF) of 25% and cardiogenic shock. Postoperatively, J.L. arrested several times, and an automatic internal cardioverter defibrillator (AICD) was implanted.

- 8. Respondent's license is subject to discipline and respondent is guilty of unprofessional conduct in violation of Section 2234(b) and/or (c) and/or (d) of the Code in that respondent was grossly negligent and/or committed repeated negligent acts and/or was incompetent in his care and treatment of J.L., including but not limited to the following:
 - A. At the initial visit on December 20, 2004, a history and physical examination was performed by another physician, and appropriate information and tests were obtained to work up a possible cardiac etiology for J.L.'s chest pain.

 Respondent, on the second visit of December 30, 2004 failed to follow up on the possible cardiac etiologies (such as angina) for J.L.'s acute chest pain radiating down her arm. Questions asked were appropriate for a diagnosis of GERD, and no questions were asked regarding cardiac status.
 - B. At the visit of January 3, 2005, even though J.L. now complained of massive chest pain and her chest was tender to palpation, respondent failed to follow up or consider cardiac etiologies for the pain and did no further cardiac workup.
 - C. Even though the CBC done on December 20, 2004 indicated a high fasting glucose level, respondent failed to order a glucose tolerance test for J.L.
 - D. At the visit of January 6, 2005, even though chest pain continued such that respondent prescribed morphine sulfate, Relafen, and Darvocet for the pain, he failed to follow up on or consider cardiac etiologies for the pain and did no further cardiac workup.

PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Administrative Law Judge issue a decision:

1	1. Revoking or suspending Physician's and Surgeon's Certificate No. G
2	61169, issued to Michael Alan Sweeney, M.D.
3	2. Revoking, suspending or denying approval of respondent's authority to
4	supervise physician's assistants, pursuant to section 3527 of the Code;
5	3. Ordering respondent, if placed on probation, to pay the costs of probation
6	monitoring;
7	4. Taking such other and further action as deemed necessary and proper.
8	DATED: February 20, 2008
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10	Anon A
11	BARBARA JOHNSTON Executive Director
12	Medical Board of California Department of Consumer Affairs
13	State of California Complainant
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